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Start the Mail Service™ preamble. ACTION: The final rule. SUMMARY: The Postal Service is changing the Postal Standards of the United States Postal Service, Home Postal Handbook (DMM®) for clarity and consistency of standards regarding forms of identification. DATES: Effective: June 23, 2019. Start with more info by Karen Key at (202) 268-7492, Catherine Knox at (202) 268-5636, or Garry Rodriguez at (202) 268-7281. End of additional information End of Preamble Start Additional information ADDITIONAL INFORMATION: The Postal Service published a notice of proposed rule-making on 1 January 2004. The Postal Service received 4 formal responses to the proposed rule. The two replies were in line with the revisions to ensure clarity and consistency as regards forms of identification. Two responses questioned the proposal to remove university identification cards as a form of acceptable photo identification. Answer: The Postal Service has reconsidered its position and will allow U.S. university identification cards as a form of acceptable photo identification for certain retail products and services. Additions to the proposed rule are listed below in section 608.10.3 and Appendix 608.10.3. As outlined in the proposed rule, the postal service adds a new section 608.10.0, Forms of Identification. This new section will serve as the primary source of consistent standards for forms of acceptable and unacceptable identification. DMM Section 608.10.0 will contain subsections that: (1) Provide a table of products and services that require forms of acceptable identification and the number of required forms (primary and secondary), (2) provide a description of the primary forms of acceptable identification and include a table whose primary forms are acceptable for each product and service, (3) provide a description of secondary identification of forms acceptable and 4) give examples of forms of unacceptable identification. Changes to primary forms of acceptable identification also provide that certain forms of foreign identification are accepted, including the introduction of a postal service. The postal service also amends the relevant product and service sections to move towards the new section 608.10.0. This removes inconsistent and redundant text from DMM. This includes changing the current section 507.2.1.4a to explicitly require the primary form of acceptable identification as set out in section 608.10.3 when submitting form 3575, Mail Forwarding Change of Address Order, at the post office. In addition to the requirement for the primary form of acceptable identification when submitting form 3575 at the post office, the methods of submission for address change will remain the same (i.e. post office, which is presented at the post office internet address change (ICOA) on the). The Postal Service will also update Form 3575 to reflect this requirement. In addition, the Postal Service will update the United States Postal Service Postal Standards, the International Postal Manual (IMM®), and Publication 52, dangerous, limited, and for the destruction of mail under separate cover. We believe these revisions will ensure clarity and consistency, enabling the postal service to provide an excellent customer experience from sender to recipient. The Postal Service accepts the following changes to the United States Postal Service Postal Standards, the Home Mail Manual (DMM), to run the printed page of the 18732incorporated reference in the Code of Federal Regulations. See 39 CFR 111.1. Accordingly, 39 CFR Part 111 is amended as follows: List of Start items in 39 CFR Part 111 End of Subject List Initial part End of part Amendment 1. Authority citations for 39 CFR Part 111 continue to read as follows: End of Amendment Part Start Authority 5 U.S.C. 552 (a); 13 U.S.C. 301-307; 18 U..C. 1692-1737; 39 U.S..C. 101, 401, 403, 404, 414, 416, 3001-3011, 3201-3219, 3403-3406, 3621, 3622, 3626, 3632, 3633 and 5001. End of Organ Start Change Part 2. Revise United States Postal Standards, Home Postal Guide (DMM) as follows: End of Amendment Part of United States Postal Standards Postal Service, Home Mail Manual (DMM) * USPS Signature services are available as follows: * [Revise the second sentence in the introductory text of item c read as follows:] c. * Before delivery, the recipient must provide the primary form of acceptable identification under 608.10.3. * * * * [Revise the fourth sentence in 9.1.1 read as follows:] * The recipient has the option to pay fees for CASH (with a single form of payment) in cash, or a personal check or cash order due to the sender (accepted by a USPS employee to the recipient submitting the primary form of acceptable identification under 608.10.3). * [Revise text 1.2.2 by adding a new second sentence to read as follows:] * Customers must provide a primary and secondary form of acceptable identification below 608.10.0 with form 3615 filled in. * [Revise text 3.2.6 by adding a new second sentence to read as follows:] * Customers must provide a primary and secondary form of acceptable identification below 608.10.0 with form 3615 filled in. * * Manager, Business Mailer Support checks each request and proceeds as follows: [Revise item text and read as follows:] a. If the applicant meets the criteria, manager, Support business mailer approves the letter with the application and sends out of the program's terms and conditions. Holders of a PRS authorisation shall submit an authorisation letter and form 3801, a standing delivery order, to each relevant establishment. The primary form of acceptable identification according to 608.10.3 is required before each pickup. * * Customers can use one of the following methods to submit an address change to the post office: [Revise item text and read as follows:] a. By post or submit form 3575 to any post office, or as otherwise ordered by the postal service. The customer must provide the primary form of acceptable identification according to 608.10.3 when form 3575 is submitted at the post office. * * [Revise text 3.2.1 by adding a new second sentence to read as follows:] * The addressee or agent must provide the primary form of acceptable identification according to 608.10.3. * * [Revise text 1.1.5 read as follows:] If the person claiming to be the addressee of a particular post office is not known to the delivery staff, the post office may be denied until the submission of the primary form of acceptable identification of the applicant according to 608.10.3 or suitable under 508.6 for general delivery. * * * * The following terms also apply to Priority Mail Express delivery, Registered Mail, Certified Mail, Mail insured for more than \$500.00, Adult Signature or COD, as well as mail for which a return confirmation is required or the sender has specified limited delivery. **[[Revise item c text read as follows:] c. Prior to delivery of the consignment, the recipient may be required to provide the primary form of acceptable identification according to 608.10.3. * * * [Revise introductory text 1.1.8 read as follows:] In addition to the standards described in 1.1.7, mail marked Limited delivery is delivered only to the addressee or person authorized in writing as the addressee (USPS may require the primary form of acceptable identification under 608.10.3 from the addressee (or representative) for receiving the introductory printed page 18733(mail) and under the following conditions : * * * The procedures for setting up a commercial postal receiving agency (CMRA) are as follows: * [Revise the text of point b to be read as follows:] b. Each CMRA must register at the post office responsible for delivery. Any person who establishes, owns or administers the CMRA must submit form 1583-A, request to act as a commercial postal receiving agency, postmaster (or agent) responsible for the delivery address. The owner or administrator of the CMRA must complete all entries and sign Form 1583-A. The owner or administrator of the CMRA must provide the primary and secondary form of acceptable identification under 608.10.0. It shall contain sufficient information to confirm that the applicant is who he claims to be and is traceable to: The postmaster (or agent) may retain a photocopy of acceptable identification for verification purposes and shall provide and record sufficient information to identify the two types of acceptable identification on Form 1583-A (Block 10). Providing false information about an application or refusing to provide the requested information is grounds for rejecting the application. If any information required on Form 1583-A changes, the cmra owner or manager must submit a revised application (write revised in the form) with the postmaster. * * * * Procedures for delivery to CMRA are as follows: [Revise item text and read as follows:] a. Delivery of mail to cmra requires the owner of the CMRA or manager and each addressee to fill in and sign form 1583, request for delivery of mail through the agent. Spouses can complete and sign one form 1583. Each spouse must provide a primary and secondary form of acceptable identification according to 608.10.0. If any information required on Form 1583 differs for one of the spouses, it shall be entered in the appropriate box. A parent or guardian may receive delivery of a minor's mail by stating the name (names) of each minor on Form 1583 (Block 12). The owner or manager of the CMRA, the authorised staff member or the notary must witness the signature of the addressee. The addressee must fill in all the information on form 1583. The owner or head of the CMRA must verify the documentation to confirm that the addressee is domiciled or doing business at the permanent address indicated on Form 1583. The address shall be verified if there is no discrepancy between the information on the application and the identification submitted. If the application information does not correspond to identification, the applicant shall provide proof to the CMRA that the applicant is domiciled or doing business at that address. For this purpose, a government entity document or a recognised financial institution or a service bill with the applicant's name and current address in permanent residence may be used. If the applicant is unable to provide proof of the address, the CMRA must reject the application. The provision of false information about the request or refusal to provide the requested information is the reason for refusing service to the addressee and returning it to the sender. If any information required on Form 1583 changes, the addressee must submit a revised application (on the revised form) to the CMRA. The addressee must provide the primary and secondary forms of acceptable identification referred to in 608.10.0. It shall contain sufficient information to confirm that the applicant is who he claims to be and is traceable to the carrier. The owner or manager of the CMRA may retain a photocopy of the identification for verification purposes. The cmra owner or manager shall provide and record sufficient information to identify primary and secondary forms of identification on form 1583 (block 8) and write down the full CMRA delivery address used to deliver mail to the addressee on form 1583 (block 3). * * * * [Revise the second sentence in introductory text 4.2.1 read as follows:] * When the application is submitted, applicants (including both spouses or any other person listed except minors) each must submit two valid, up-to-date identification items, one primary form of acceptable identification referred to in 608.10.3 and the other secondary form of acceptable identification referred to in 608.10.4, which must contain sufficient information to confirm the identity of the applicant and be traceable to the delivery person. * * * a. In all cases: * * [Delete item a5 in its entirety.] * [Revise text 5.3.1 read as follows:] To reserve the caller number for future use or request calling services, the applicant must fill in all relevant gaps on Form 1093-C, Postal Service Request, and submit it to any mailing facility that provides retail services. The device may not be the one where the calling service target is desired. An incomplete or spoofed application is reason enough to deny or terminate the service. The application shall not be deemed to have been approved until the USPS has verified the identity of the applicant. Primary and secondary forms of acceptable identification can be found under 608.10.0. * * [Revise the second sentence 5.8.8 read as follows:] * In addition to filling out form 1093-C, the applicant for ARM must also fill out form 9061 and submit both forms to the facility where arm service is required. 5.8.9 USPS Action [Revise text 5.8.9 read as follows:] ARM service is not provided until the USPS verifies the applicant's primary and secondary forms of acceptable identification according to 608.10.0, and the availability of services in the requested facility, and makes the mode of preparation. * * Start of printed page 18734 Participation in PFS-Residential is subject to the following additional standards: [Revise item and add a new last sentence to read as follows:] a. * Customers must provide a primary and secondary form of acceptable identification below 608.10.0 with form 3615 filled in. * * [Revise text 8.2 by adding a new third sentence to read as follows:] * Each employee or authorized representative is required to provide the primary form of acceptable identification under 608.10.3. * * Postal customer can buy multiple money orders simultaneously, in the same or different amounts, subject to the following restrictions: * * [Revise the text of item b read as follows:] b. Each customer whose daily total of purchased money orders is \$3,000 or more, regardless of the number of visits made by the customer to one or more postal facilities, form 8105-A, fund transaction report (FTR) and show the primary form of acceptable identification under item 608.10.3. * * * [Revise third sentence 3.3.2 read as follows:] * Any customer whose daily total of cash orders paid exceeds \$10,000.00, regardless of the number of post offices visited for cash order payment must also fill out form 8105-A, fund transaction report (FTR) and report the primary form of acceptable identification according to 608.10.3. 3.3.3 Identification [Revise the first sentence 3.3.3 as follows read:] When submitting a money order for payment, the customer requesting payment must sign in the presence of a USPS employee; the primary form of acceptable identification referred to in 608.10.3 may be required. * [Revise text 3.2.1 by adding a new second sentence to read as follows:] * Customers must provide a primary and secondary form of acceptable identification below 608.10.0 with form 3615 filled in. * * * [Revise text 5.1.4 by adding a new second sentence to read as follows:] * Customers must provide a primary and secondary form of acceptable identification below 608.10.0 with form 3615 filled in. * [Revise the last sentence 9.1.4 read as follows:] * A customer who exchanges \$250 or more of these stocks must provide a primary form of acceptable identification below 608.10.3 and must submit the exchange to the postal unit from which his mail is delivered. * * [Add new section 608.10, Forms of identification, to be read as follows:] 608.10 Forms of identification 10.1 General This section describes products and services that require forms of acceptable identification, the number of forms of acceptable identification (primary and secondary), acceptable forms of primary and secondary identification and forms of unacceptable identification as follows: a. Section 10.2 contains a table of products and services that require forms of acceptable identification and the number of required forms (primary and secondary). b. Section 10.3 shall contain a description of the primary forms of acceptable identification and a table the forms of which are acceptable for each product and service. c. Section 10.4 shall contain a description of secondary forms of acceptable identification. d. Section 10.5 gives examples of forms of unacceptable identification. 10.2 Products and services requiring forms of acceptable identification Some products and services may require forms of acceptable identification in the application and/or acceptance process. If identification is required, the submitted identification shall be up-to-date. Appendix 10.2 contains a list of products and services requiring forms of identification and the number of identification (primary and secondary). Exhibit 10.2 – Products and services requiring forms of acceptable identificationProducts/servicesSuch secondary IDCaller Service✓ / Certified Mail Services✓ Change-of-Address (COA)✓ Collect on Delivery (COD)✓ Commercial Mail Receiving Agency ✓ / Firm Holdout Start Printed Page 18735 For PickupHold / Hold Mail / Insurance Services✓ Money Order / Parcel Return Service P.O. Box✓ / Premium Forwarding Service✓ / Priority Mail Express✓ Registered Mail Services✓ Sure Money (DineroSeguro)✓ USPS Signature Services✓ 10.3 Primary forms of acceptable photo identification This section provides a description of acceptable primary forms of photo identification, which must include a clear photo of the individual wearer. Appendix 10.3 contains a table of products and services that require a valid primary form of identification and which forms are acceptable for that product or service. A. I.D. U.S. Governments – I.D. U.S. governments may be issued by federal, state, or tribal governments. Customer may use a government-issued driver's license or identification card, u.S. Armed Forces card or uniformed service card, U.S. permanent residence or other U.S. Citizenship and Immigration Services identification card, U.S. Citizenship or Naturalization Certificate, or identification card issued federally or by a state-recognized tribal state (tribal identification card) as forms of acceptable photo identification. b. Passport – The customer may use an American passport, US passport card or foreign passport as acceptable photo ID forms.c. Matricula Consular (Mexico)–The Customer may use the Matricula consular card as a form of acceptable photo identification. A matricula consular card is an identification card issued by the Government of Mexico through its consulates of Mexican nationals residing outside Mexico. d. NEXUS (Canada)— The customer may use the NEXUS card as a form of acceptable photo identification. The NEXUS card used as a form of identification of money orders must contain an identification number. NEXUS is a joint Canadian Border Services agency and U.S. Customs and Border Protection operated by a trusted traveler and an accelerated border control program. E. Company Identification – The Customer may use the company's corporate identification card, which is located and organized in good condition in the United States, as a form of acceptable photo identification for certain services, as specified in Appendix 10.3. f. U.S. University Identification – Customer may use a public or private U.S. University Identification Card as a form of acceptable photo identification for certain retail products and services as set out in Appendix 10.3. Appendix 10.3 - Primary forms of acceptable photo identification for products and servicesProducts/ServicesU.S. Gov'tU.S./foreign Consular MexicoNEXUS CanadaU.S. University.S. Corp.Caller Service✓ / ✓ Certified Mail Services✓ Change-of-Address (COA)✓ Collect on Delivery (COD)✓ / Commercial Mail Receiving Agency✓ / ✓ Firm Holdout✓ / ✓ Hold for Pickup✓ Box✓ / ✓ %Premium Forwarding Service✓ / ✓ Priority Mail Express✓ Registered Mail Services✓ / Sure Money (DineroSeguro)✓ USPS Signature Services✓ / ✓ 10.4 Secondary Forms of Acceptable Identification, as specified in 10.2, certain goods and services require a secondary form of acceptable identification, which is traceable to the bearer in order to verify the validity of the address provided by the customer when using or requesting these products and services. The customer may use another valid primary form of acceptable identification to meet the secondary form of acceptable identification requirement. The customer may also use a non-phototic form of acceptable identification, such as: normal rental, mortgage or trust; the vehicle's voter or registration card; home or vehicle insurance; energy bill; i-94 form, arrival and departure record. Start printed page 18736 10.5 Forms of unacceptable identification As stated in 608.10.0, forms of acceptable identification provide proof of identity and verification of the address. Social Security cards, birth certificates, credit cards or other similar items are unacceptable as primary or secondary forms of identification. * * * * We will publish the relevant amendment 39 CFR Part 111 to reflect these changes. Start with the signature of Brittany M. Johnson, attorney, federal compliance. End Signatures End Additional Information [FR Doc. 2019-08991 File 5-1-19; 8:45 a.m.] BILLING CODE 7710-12-P 7710-12-P

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