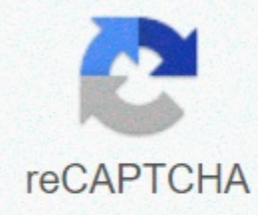




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'tidal wetlands', 'highland forest', and 'highland shrubs and shrubs' in habitat patches. In LA I it used canopy areas of trees as habitat patches (LAR-IAC 2011), and because much of the dataset Manila land (NAMRIA 2010) was classified as 'built' I included all areas classified as 'mangrove forest', 'open forest', 'broadleaved', 'annual and perennial crops', 'sterile land, meadows, marshes' and forested lands (shrubs, wooded grasslands) as habitat patches. Determining stakeholder priorities and criteria weightsIn addition to the allocation of the six criteria, I carried out fieldwork in each of the three cities and stakeholder meetings (LA in February 2016, Manila in August 2016 and NYC in January 2017) that brought together local experts and decision makers for green infrastructure planning. At all three events, I presented the model and asked participants to complete a survey comparing the relative importance of the six model criteria using three different methods: classification, classification and peer comparisons (for more details, see Appendices B and C in the supplementary material). Although not representative, the survey aims to gather a number of expert opinions in each city to give some indication of the relative importance of the criteria. The results of the peer comparison survey questions were added to produce weights. Peer comparison analysis was performed using the Excel-based AHP calculator (Goepel 2013) or the AHP Survey package (Cho 2019). Then I used the weighted linear combination to develop combined hotspot maps for green infrastructure expansion. Interactive web-based toolRecognizing that survey results may not be representative and that priorities may change over time, I also created a web-based tool that allows users to adjust weights and immediately visualize combined and weighted results (www.gispmodel.com; Meerow 2019). The tool was developed using R Shiny Applications (Chang et al 2019) and a tool-like structure designed for conservation planning (Coristine et al 2018). The development of the GISP model for three different megacities highlights the complexities of green infrastructure planning to maximize multiple resilience benefits. Priority areas for green infrastructure differ clearly depending on the decision-making criteria. Some patterns of synergy and spatial compensation are consistent in all three cities, while others differ. Local priorities also seem to vary between the three cities, confirming the need to consult stakeholders and customize weighting schemes. The six individual criteria maps for each of the cities are shown in Figures 1–3. In each case, darker shaded spatial units represent areas that are of higher priority for model-based green infrastructure development. It is clear that spatial priorities vary by criteria. I examine these compensation and synergy relationships quantitatively by executing Pearson's bivariate correlations between the criteria in each city (Figure 4). Figure 1. Green Infrastructure Spatial Planning Model Criteria New York. Note: Each map shows the relative prioritization of census tracts in New York for green infrastructure based on the commonly cited benefits of green infrastructure. Download figure: Standard image High resolution image Figure 2. Criteria of the Green Infrastructure Spatial Planning (GISP) model, for your data). Note: Each map shows the relative prioritization of census tracts in Los Angeles for green infrastructure based on the commonly cited benefits of Figure: Standard Image High Resolution Image Figure 3. Criteria for the Manila Green Infrastructure Spatial Planning (GISP) model. Note: Each map shows the relative prioritization of barangays in Manila for green infrastructure based on the commonly cited benefits of green infrastructure. Download figure: Standard image High resolution image Figure 4. Spatial compensations and synergies between GISP model criteria. Note: The larger the diameter and shading of the circles, represent the Pearson correlation coefficient for the GIS model criteria. A larger circle indicates a stronger negative (red) or positive (blue) ratio. Circles marked with an 'X' are not statistically significant. Download figure: Standard image High resolution image Analyze spatial synergies and offsetsCorrelations between criteria scores (Figure 4) reveals possible spatial offsets and synergies between planning priorities. A positive correlation indicates spatial synergy, while a negative relationship indicates compensation. Certain correlation patterns are consistent in all three cities. I find a positive correlation (synergy) between the stormwater, air quality and UHI criteria, and a balance between these three criteria and the connectivity criterion. This is not surprising as areas with more connected vegetated areas should have less impervious areas, reduce air pollution levels and be cooler. The IP surface is often used as a UHI indicator, so we would expect the stormwater criterion and UHI criterion to correlate (Yuan and Bauer 2007). Other relationships are not consistent in all cities. Stormwater and social vulnerability are positively correlated in Los Angeles and Manila, but not in New York. In both New York City and LA, there seems to be a balance between access to green space and air quality. In New York, I also find weak evidence for a balance between access to green space and LA UHI. This may be because densely populated Manhattan is built around Central Park, which puts most residents there very close to green space. While there is some evidence of a synergy between SoVI and UHI in Manila and to a lesser extent LA, we see a negative correlation in New York. Deeper field research and a more detailed study of specific neighborhoods in each of these cities are likely to be needed to understand these differences. In general, the results suggest that it may be possible to locate green infrastructure in high priority areas for stormwater management, air quality and UHI simultaneously. Trying to socially vulnerable neighborhoods, those with less access to parks, or expanding and connecting existing habitat can be more problematic. The existence of these trade-offs suggests that decision-makers should assess local priorities as part of a strategic planning process. Local priorities and mapping of green infrastructure hotspotsExpert stakeholders in the three cities seem to have with respect to the benefits of green infrastructure. Table 2 presents the aggregated results of the survey of the importance of model criteria for each city. Interestingly, the order is only completely consistent across the entire rating, ranking, and peer comparison questions for LA, and this is the city with the fewest respondents. However, there still appears to be some consistent prioritization patterns in New York and Manila. This becomes apparent when you look more closely at the means (for the grading question a higher score indicates that a criterion is considered more important, while for the ranking question a lower score means that a criterion is more important) and the weights (higher is more important) generated from the peer comparison question. For example, in New York City, stormwater management is identified as much more important than the other criteria, which are very close by. In Manila, the benefits of stormwater and air quality received almost the same priority. Table 2. Stakeholder Survey Results: Aggregated stakeholder survey responses in each city for questions that ask them to individually rate, classify, and compare (using peer comparisons) the importance of the six GISP model criteria for the location of green infrastructure. Note: 'Classification order' reflects the ordinal importance of the criteria (1 is the most important). New York City (N to 28) Los Angeles (N to 6) Manila (N - 19) Classification Order Average Standard Deviation Order Classification Order Average Standard Deviation Order Standard Classification Question Standard Deviation Rating Question Stormwater 1 4.71 0.66 2 4.50 0.55 2 4.53 0.84 Sovi 3 4.18 1.16 1 4.83 0.41 3 4.21 0.092 Green space 5 4.07 0.86 3 4.00 0.63 4 4.11 0.74 UHI 4 4.14 0.76 4 3.83 0.41 5 4.05 0.91 Quality air 2 4.29 0.76 5 3.67 1.03 1 4.58 0.51 Connectivity 6 3.86 0.93 6 3.50 1.5105 5 4.05 1.08 Sort order Classification order Average standard deviation Standard classification order Standard classification order Standard deviation order Storm 1 1.71 1.33 2 1.67 0.82 1 2.55 1.75 Sovi 2 3.25 1.80 1 1.50 0.55 5 54.00 1.41 Green space 4 3.75 1.55 3 3.67 0.82 3 3.82 1.54 UHI 5 3.93 1.15 4.17 1.47 4 3.45 2.02 Air quality 3 3.54 1.43 5 4.50 1.05 2 2.45 1.13 Connectivity 6 4.82 1.39 6 5.50 0.84 6 4.60 1.51 Peer Comparison Question Sort Order Order Range Weight Order Weight Weight Stormwater Weight 100.295 2 0.277 1 0.227 Sovi 3 0.166 1 0.337 4 0.168 Green Space 5 0.122 3 0.125 3 0.169 UHI 2 0.171 4 0.099 5 0.120 Air quality 4 0.1485 0.097 2 0.211 Connectivity 6 0.096 6 0.064 6 0.105 Consistent with other studies (Newell et al., Meerow and Newell 2017), stormwater was considered one of the most important benefits in all three cities. The other benefits varied. This may be because green infrastructure has been specifically promoted by institutions such as the U.S. EPA as a stormwater management approach. NYC's green infrastructure plan, for example, sets specific targets related to improving water quality and runoff management, while the other desired sustainability benefits are not as well defined (PLANYC 2010, p 2). Reducing social vulnerability was considered more important in LOS, but a little less so in New York and Manila. The benefits of air quality were seen as very important in Manila, but not in New York or LA. Increased landscape connectivity was seen as one of the least important criteria, perhaps suggesting that stakeholders are more interested in social benefits than in the more indirect ecological services of green infrastructure. Figure 6 shows critical points for green infrastructure when weighted and combined criteria (for comparison, combined results without stakeholder weights are presented in Appendix D of the supplementary material). We can see, for example, areas of high need for green infrastructure in the Bronx and queens and Brooklyn around Newtown Creek in New York, in the southeastern and central part of LOS, and in some of the oldest and densely populated Western neighborhoods of the city of Manila (see these areas highlighted in Appendix E in the supplementary material). Standard deviations in survey responses (table 2) show that priorities differ, and this survey represents a single snapshot in time and a limited sample. In contrast, the web-based tool (Figure 6) allows anyone to enter their own weights on a scale of one to ten using sliders for each of the six criteria and then press a button to immediately display the combined and weighted responses on a street, antenna, or terrain map. Users can zoom in on particular areas of interest and switch between different criteria layers or combined results. This allows for greater flexibility and encourages exploration of data and scenarios. New York, LA and Manila represent three very different coastal megacities. However, in all three cities there are ongoing efforts to expand green infrastructure and urban vegetation to improve sustainability and resilience. This is part of a broader trend, as an increasing number of academics, organizations and governments are promoting the multiple benefits of green infrastructure (Prudencio and Null 2018, Hansen et al 2019). The GISP model was developed as a city-wide approach to strategically plan investments in green infrastructure based on where multiple benefits are most needed, and helps discover potential patterns of synergy and spatial balance between planning priorities (Meerow and Newell 2017). Extending the GISP model for the first time to compare cities reveals a number of interesting findings. First, it shows that it is possible to develop the model for very different cities, although it was much more difficult to acquire data on a sufficiently fine scale for Manila, and the results results be interpreted with caution. Second, while different data sources were used for cities, there are several consistent synergy and compensation guidelines (Figure 4). I identify spatial synergies between stormwater benefit criteria, UHI and air quality, and a balance between these criteria and increased landscape connectivity. The same thing happened in Detroit's initial model (Meerow and Newell 2017). This is promising, because it suggests that even if stormwater remains an important focus of green infrastructure investments, and if high-imperviated areas are prioritized, developments can also help address UHI problems and air pollution. By contrast, stormwater-focused planning would not necessarily capture areas of relative park poverty, for example, although increased access to green space was seen as an important goal in all three cities. Similarly, stakeholder surveys indicated that stormwater and social vulnerability were important criteria for the location of green infrastructure in New York and LA, so it is potentially problematic that the two criteria were not positively correlated in New York, and only weakly in LOS. Third, the results of the survey suggest that expert stakeholders consider certain green infrastructure benefits to be more important in some cities than in others (Table 2). However, comparisons should be made with caution, as the number and institutional affiliation of respondents is very different in all three cities (Appendix C in the supplementary material). While the stakeholders I interviewed and amended for this study saw a practical value in the GISP modeling approach, there are some limitations. First, the model is constrained by data availability. It was difficult to find comparable datasets for all three cities, especially Manila. For example, access to green space and air quality indicators used for Manila is different from those used for LA and NYC. Differences in data used for the Manila model, combined with the fact that Manila, and the Philippines in general, is very different from LA or NYC in the United States, limits the comparative claims that can be made about compensation and synergy patterns in all three cities. Temporary inconsistencies in different datasets (e.g. 2010 SoVI vs. LST 2016/2017 data) can also influence compensation or synergy patterns within cities. The accuracy of the model depends on the underlying datasets, which are likely to be imperfect. I also acquired data from a wide variety of sources, making it difficult to validate of its accuracy. Ultimately, there is a balance between using data-driven indicators that are widely available and easily replicated compared to data that is highly customized and grounded. The analysis unit (the census tract and barangay) also limit the usefulness of the model. While census tracts are commonly used in studies (such as each tract represents an average of 4000 residents, so there is likely to be variability within them. In addition, census tracts are not related to the scales on which governance or planning occurs. Barangays represent the smallest local government unit in the Philippines, but their population varies even more than U.S. census tracts, the largest in Manila having nearly 250,000 residents (Philippine Statistics Authority 2016). Despite these limitations, the GISP model, in particular the new web-based tool (Figure 6), has the potential to report on more strategic spatial planning of green infrastructure to improve social and ecological resilience. New York and LA already have ambitious plans to expand green infrastructure with explicit multifunctional goals, and Manila is developing rapidly and is looking for ways to do so in a greener and more resilient way. To maximize limited investment in green infrastructure, these cities could focus on the neighborhoods identified by the model as high priority (Figure 5). Decision makers can also use the web-based tool (Figure 6) to explore in real time how prioritizing different criteria changes priority neighborhoods and identify potential critical points across the city for the set of green infrastructure benefits they consider most important. The GISP model could be used as an initial step in developing a city-wide green infrastructure vision plan or identifying areas for detailed suitability assessments. These finer-scale analyses would identify specific sites within priority areas modeled for green infrastructure development, as well as appropriate technologies and designs based on land use, costs, and other important contextual factors (Georgescu et al 2015). Figure 5. Access points for the green infrastructure location in New York, Los Angeles, and Manila: six criteria combined and weighted using peer-to-peer comparison survey results. Download figure: Standard image High resolution image Figure 6. Screenshots of web-based tools for the three cities (www.gispmodel.com). Download Figure: Standard Image High Resolution Image Finally, the flexible modeling approach could be applied to virtually any city in the world that is investing in multifunctional green spaces, helping them plan more strategically for the desired results locally. Many of the datasets used here are widely available (e.g. images detected Open Street Map). Different model criteria and specific indicators (e.g. air temperature or air quality monitoring data) could also be replaced or added to refine the accuracy of the results and adjust the model to the unique social or geophysical contexts of cities. Future applications of the model to other cities can also further validate the generalization of the synergy of ecosystem services and the compensation patterns identified in this document. Many people helped with this study. I'd like to thank Richard Schuster for help in the development of the original R Shiny app, and Srinivas Vallabhaneni for additional assistance. 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Data supporting the results of this study are openly available at . .

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